



Public Document Pack

Uttlesford District Council

Chief Executive: Peter Holt

Licensing Panel Hearing

Date: Friday, 26th May, 2023

Time: 1.00 pm

Venue: Council Chamber - Council Offices, London Road, Saffron Walden,
CB11 4ER

A panel of three members from the membership of the Licensing and Environmental Health Committee:

Chair: Councillor A Armstrong

Members: Councillors M Ahmed, M Coletta, J Davey, A Dean, **G Driscoll (Vice-Chair)**, J Moran, A Reeve, B Regan and **M Tayler**

Substitutes: Councillors **S Barker**, N Church, M Foley and R Freeman

Please note: The membership of the Licensing and Environmental Health Committee is subject to approval at Annual Council on Tuesday 23rd May 2023.

AGENDA

PART 1

Open to Public and Press

1 Apologies for Absence and Declarations of Interest

To receive any apologies for absence and declarations of interest.

2 Application for a Premise Licence - Kappa House, Buntens Barn, High Street, Newport 3 - 59

To consider the application for a Premise Licence at Kappa House, Buntens Barn, High Street, Newport.

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Telephone: 01799 510369, 510548, 510410 or 510467

Email: Committee@uttlesford.gov.uk

General Enquiries

Council Offices, London Road, Saffron Walden, CB11 4ER

Telephone: 01799 510510

Fax: 01799 510550

Email: uconnect@uttlesford.gov.uk

Website: www.uttlesford.gov.uk

Committee: Licensing Panel

Date: 26th May
2023

Title: Application for a Premises Licence - Kappa House, Buntens Barn, High Street, Newport, CB11 3PE

Report Author: Karen James, Licensing Support Officer

Summary

1. The application before the panel today is for the grant of a Premises Licence for Kappa House. The application is dated 30 March 2023 and is made by Odysseos Ltd. This report sets out details of that application for the Premises Licence in respect of Buntens Barn, High Street, Newport, CB11 3PE. A representation has been made in response to this application by Mr Andrew Blatt and responses in support from Ms Clare Samson and Cllr Neil Hargreaves. Concerns were raised by Sarah Amos and Robert Smith but these were not stated as official objections. A concern was also submitted by the Parish Council which was outside of the consultation period and therefore not included. As a consequence of the relevant representation, the matter has been referred to the Committee for adjudication.
2. Buntens Barn is situated in the village of Newport. Plans showing the layout and location of the premises are attached as Appendix B.
3. The options open to the Committee are set out by law, and are:
 - To grant the application
 - To modify the application by inserting conditions
 - To reject the whole or part of the application

Recommendations

4. The application is determined

Financial Implications

5. None

Background Papers

- a) Premises Licence Application (Appendix A)
- b) Plans/Photos of the Premises (Appendix B)

- c) Representations from Mr Andrew Blatt – (Appendix C)
- d) Notice of support from Clare Samson (Appendix D)
- e) Notice of support from Neil Hargraves (Appendix E)
- f) Representation of compromise from Applicant (Appendix F)
- g) No objection from the Police (Appendix G)
- h) Uttlesford District Council Statement of Licensing Act 2003 Policy 2017 –22 (Appendix H)

Impact

| | |
|---------------------------------|---|
| Communication/Consultation | Details of the application was conveyed to all relevant responsible authorities. A blue public notice was displayed on the premises for the required timeframe and a public notice was placed in a local publication circulated within the area of the premises. |
| Community Safety | None |
| Equalities | None |
| Health and Safety | None |
| Human Rights/Legal Implications | Under Article 1 First Protocol to the European Convention on Human Rights everyone is entitled to peaceful enjoyment of their possessions which includes property. This right may be interfered with if necessary to control the use of property in accordance with the general interest. The imposition of conditions under the Licensing Act 2003 is a legitimate interference with this right in this context. In the event that an applicant, responsible authority or interested party is dissatisfied with the decision of the committee there is a right of appeal to the Magistrates Court |
| Sustainability | None |
| Ward-specific impacts | Newport being the ward within which the premises are situated |
| Workforce/Workplace | None |

Situation

6. This premises is a commercial use Grade 2 listed Barn situated in Newport High Street, Essex CB11 3PE. The High Street itself is made up of both commercial

and residential properties. The applicants are preparing to open as a Bistro/Café, opening Tuesday to Sunday, offering table service only, providing food and sharing platters which can be accompanied by an alcoholic drink. The applicant would also like to be able to facilitate occasional private events and host community groups such as Book Clubs and Mothers Groups etc. The property is joined to Monks Barn which is a residential property. The original proposed licensable activities and times can be seen on the application form, (Appendix A) however due to subsequent mediation with her neighbours, the applicant has compromised on her original requirements which are now stated in Appendix F. The applicant also decided to proceed with the application in her Company name Odysseos Ltd.

7. The proposed licensable activities are below:
 - i. Supply of Alcohol
8. Copies of this application have been served on all the statutory bodies and did not attract any negative representations or objections.
9. In carrying out its statutory function, the Licensing Authority must promote the licensing objectives as set out in the Licensing Act 2003. These are:
 - The prevention of crime and disorder
 - Public safety
 - The prevention of public nuisance
 - The protection of children from harm
10. There is no hierarchy of importance among the objectives, and all must be given equal weight.
11. The decisions that the Committee can make in respect of this application are to:
 - Grant the application
 - Modify the application by inserting conditions
 - Reject the whole or part of the application
12. When determining an application, due regard should be given to the Council's Licensing Policy and the Secretary of State's Guidance issued in accordance with the 2003 Act.
13. The Secretary of State's Guidance provides at paragraphs 10.8 and 10.10 the following assistance for members:
 - 10.8 "The licensing authority may not impose any conditions unless its discretion has been exercised following receipt of relevant representations

and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives. In order to promote the crime prevention licensing objective conditions must be included that are aimed at preventing illegal working in licensed premises.”

10.10 “The 2003 Act requires that licensing conditions should be tailored to the size, type, location and characteristics and activities taking place at the premises concerned. Conditions should be determined on a case-by-case basis and standardised conditions which ignore these individual aspects should be avoided. Conditions that are considered appropriate for the prevention of illegal working in premises licensed to sell alcohol or late night refreshment might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that a copy of any document checked as part of a right to work check is retained at the licensed premises. Licensing authorities and other responsible authorities should be alive to the indirect costs that can arise because of conditions.”

14. If the Committee’s decision is to impose conditions, the only conditions that can be imposed are those that are necessary and proportionate to promote the licensing objective relevant to the representations received. Furthermore, the Committee should not impose conditions that duplicate the effect of existing legislation.

| Risk | Likelihood | Impact | Mitigating Actions |
|--|---|---|--|
| 1 Either no conditions are attached to the licence, or the conditions do not satisfactorily achieve the licensing objectives the prevention of public nuisance | 2 There is a possibility that local residents will suffer from public nuisance even if what appears to be appropriate conditions are imposed. | 2 Due to the availability of the review procedure and inconvenience which may be suffered by local residents would be relatively short lived. | In light of the objections received to this application members should consider if this meets the licensing objectives |

1 = Little or no risk or impact

2 = Some risk or impact – action may be necessary.

3 = Significant risk or impact – action required

4 = Near certainty of risk occurring, catastrophic effect or failure of project.

APPENDIX A

Uttlesford District Council
Uttlesford
T: 01799 510412
E: licensingapplications@uttlesford.gov.uk

Ref: DSFX1680207122761

New Premises Licence

Premises Details

Premises Address

BUNTENS BARN HIGH STREET NEWPORT ESSEX CB11
3PE

Telephone number at premises (if any)

Non-domestic value of premises. *

£ 8600

Applicant Details

I/We apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003.

Please state whether you are applying for a premises licence as:

a person other than an individual -as a limited company/
limited liability partnership

Applicant Details

If you are applying as a person described in one of the [above](#) please confirm: *

I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or

Other Applicant ([Non Individual](#))

Name *

Kay ~~odysseos~~

Registered Address *



Town/City *

1 / 7

Ref: DSFX1680207122761

Other Applicant ([Non Individual](#))

County

Postcode *



Registered Number (where applicable)

Company number 13003996

Description of applicant (for example partnership, company, unincorporated association, ~~etc~~) *

Limited Company

Telephone Number



Email *

info@kappahouse.co.uk

Operating Schedule

When do you want the premises licence to start? *

01/05/2023

If you wish the licence to be valid only for a limited period, when do you want it to end?

Please give a general description of the premises. *

Cafe, open-plan with a mezzanine with seated tables, at rear office, storage & private dining. Kitchen & toilet lower ground. Rear exit & place for bins. Breakfasts and light lunches, sharing boards & alcoholic drinks with background music. Private hire, no late opening, live music or discos to minimise noise. Landlord in adjoining barn and another property on the left, no occupancy directly behind. Entry & exit will be through the front door, opens to pavement on main road. Space for 4 outside tables.

If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend.

Operating Schedule

What licensable activities do you intend to carry on from the premises? * (Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003)

Provision of regulated entertainment (please read guidance note 2) *

Plays

Films

Operating Schedule

- Indoor Sporting Events
- Boxing or Wrestling
- Live Music
- Recorded Music
- Performances of Dance
- Anything of a similar description falling under Music or Dance
- Provision of late night refreshment
- Supply of Alcohol

Supply of Alcohol Standard Times

Standard days and timings, where you intend to use the premises for the supply of alcohol. (please read guidance note [7](#))*
Please enter times in 24hr format (HH:MM)

Day *

Every Day

11:00

23:00

Supply of Alcohol

Will the supply of alcohol be for consumption on premises or off premises or both? ([please](#) read guidance note 8) *

On the premises

State any seasonal variations for the supply of alcohol. ([please](#) read guidance note 5)

Please state any non-standard timings, where you intend to use the premises for the supply of alcohol at [different](#)

Ref: DSFX1680207122761

Supply of Alcohol

times from the Standard days and times [listed](#)?(please read guidance [note](#) 6)

Designated Premises Supervisor

State the name and details of the individual whom you wish to specify on the [licence](#) as designated premises supervisor (Please see declaration about the entitlement to work in the checklist at the end of the form)

Title *

Ms

First name *

Kay

Surname *

odysseos

Street address *

Town/City *

County

Postcode *

Personal [Licence](#) Number (if known)

Issuing Licensing Authority (if known)

Opening Hours Standard Times

Standard days and timings, where the premises are open to the public. ([please](#) read guidance note 7) * Please enter times in 24hr format (HH:MM)

Day *

Every Day

08:30

23:30

Licensing Objectives

Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:

a) General - all four licensing objectives (b, c, d and e) (please read guidance note 10)

All staff will be trained to perform their role and to be aware of the contents of the Premise Licence. This will be in line with the Uttlesford District Councils Premises Policy and to promote the four objectives. The aim of the premises is to provide breakfast, lunches and sharing platters alongside alcoholic and non-alcoholic drinks and to provide social meeting place for local families, their friends and relatives.

b) The prevention of crime and disorder

Entry chime system alerts us soon as someone enters or exits. Operational burglar alarm & window shutters to protect view when closed. No significant amounts of money kept overnight, all items of value out of sight. Internal cameras above till & where alcohol may be stored. Table service only, preventing potential disruption. Disorderly behaviour will not be tolerated, staff will be trained on how to deal with this. Engage with Community Safety team.

c) Public safety

We will have conducted a suitable Fire Risk Assessment at the premises and implemented the necessary control measures. Fire extinguishers will be available on each level of the building and checked according to instructions. Fire exits signs will be hung pointing to the appropriate exit. Low beams will be appropriately highlighted so as to be conspicuous.

d) The prevention of public nuisance

Noise will be kept at a minimum as customers will all be table based, music will be background for ambience. No live music or DJs. Entry & exit will be staggered as most people will come and go rather than everyone at once. Disposal of empty bottles into waste outside the premises will not take place between the hours of 23:00 hrs and 07:00 hrs to minimise disturbance to nearby occupiers. Target customers are local residents & we would expect there will be respect for the surrounding area

e) The protection of children from harm

Written age verification policy in relation to the sale or supply of alcohol, including documented steps taken to prevent adults from purchasing alcohol for or on behalf of children under 18 and will adopt a challenge 21 proof of age requirement if in doubt. DPS Signage regarding stairs in the property to alert parents to the dangers to children. Highchairs for younger children to ensure they sit safely.

Declarations

Declaration Type *

Sole Applicant - Individual or Other

Declarations

I have uploaded a copy of the plan of the premises. I have uploaded a copy of the consent form completed by the individual I wish to be designated premises supervisor, if applicable. I understand I must now advertise my application. I understand that if I do not comply with the above requirements my application will be rejected. Applicable to all individual applicants, including those in partnership which is not a limited liability partnership, but not companies or limited liability partnerships I have included documents demonstrating my entitlement to work in the United Kingdom (please read note 15)

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT 'IT IS AN OFFENCE UNDER SECTION 24B OF THE IMMIGRATION ACT 1971 FOR A PERSON TO WORK WHEN THEY KNOW, OR HAVE REASONABLE CAUSE TO BELIEVE, THAT THEY ARE DISQUALIFIED FROM DOING SO BY REASON OF THEIR IMMIGRATION STATUS. THOSE WHO EMPLOY AN ADULT WITHOUT LEAVE OR WHO IS SUBJECT TO CONDITIONS AS TO EMPLOYMENT WILL BE LIABLE TO A CIVIL PENALTY UNDER SECTION 15 OF THE IMMIGRATION, ASYLUM AND NATIONALITY ACT 2006 AND PURSUANT TO SECTION 21 OF THE SAME ACT, WILL BE COMMITTING AN OFFENCE WHERE THEY DO SO IN THE KNOWLEDGE, OR WITH REASONABLE CAUSE TO BELIEVE, THAT THE EMPLOYEE IS DISQUALIFIED.

Signature/Declaration of applicant or applicant's solicitor or other duly authorised agent (see Guidance Note 11 & 12). If signing/applying on behalf of the applicant, please state your name and in what capacity you are authorised to sign/apply. When submitting an on-line application form the 'Declaration made' checkbox must be selected.

I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15).

The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, if appropriate (please see note 15).

Full Name *

Kay (Koula) Odysseos

Date *

30/03/2023

Capacity *

Applicant

Declaration made

Do you wish to provide alternative correspondence details? *

No

Email confirmation

On submission an email confirmation will be sent using the details below

Forename

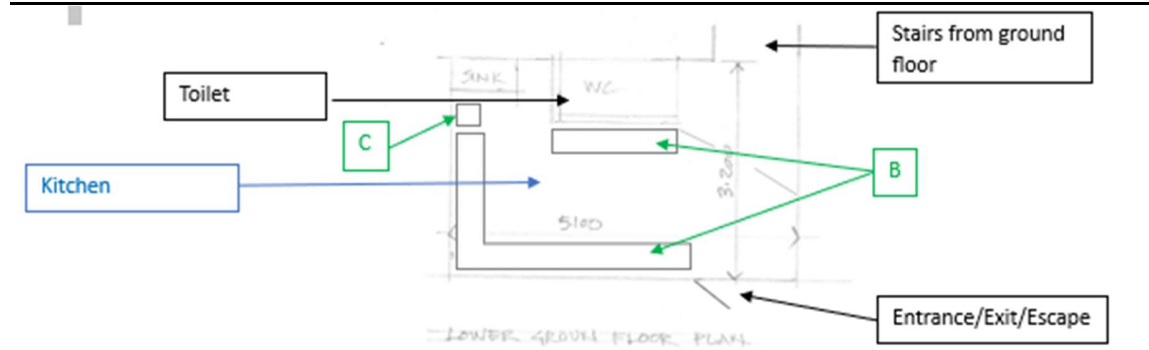
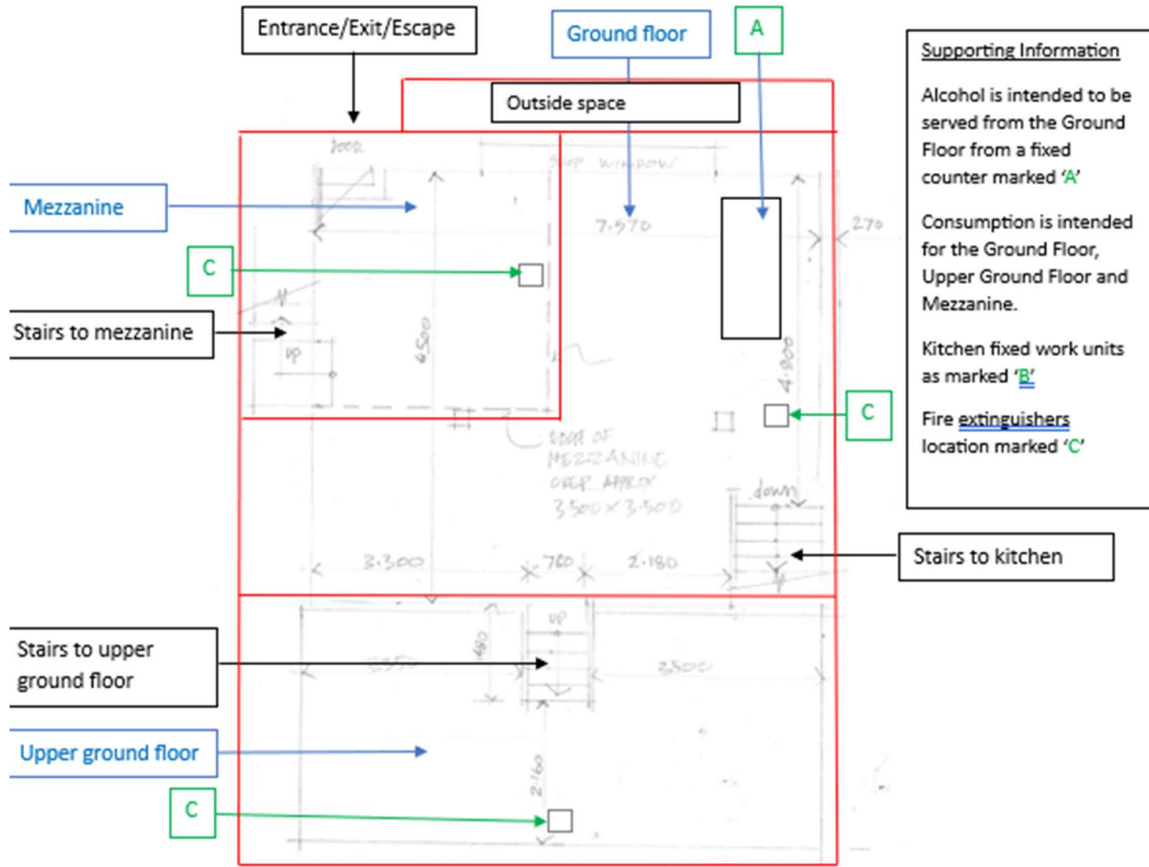
Kay

Surname /Company Name

Kay ~~odysseos~~

6 / 7

APPENDIX B



PLANS OF SHOP IN HIGH STREET
 NIPPORT ESSEX
 SCALE 1:50 NOV. '16
 TOTAL FLOOR AREA APPROX 970 sqft: 90.115 m²



Street view – Buntens Barn on the left
Monks Barn to the right



Intended position outside of 3-4
Bistro tables seating 6/8 people.

Objections and Concerns relating to the current Application (Ref: DSFX1680207122761) by the owners and residents of [REDACTED]

Note: We would ask that this be dealt with a full licencing panel rather than an authorised officer. The reason is the potential impact of the proposed activity on the historic settlement in a residential area in which the premises are located, and the degree of public attention the application is likely to attract.

Headline Concerns (Noise)

1. Licence 11am – 11pm (12 hours)
 2. Opening hours 8.30- 11.30 (15 hours)
 3. Additions non opening activity (cleaning etc)
 4. Alcohol the lead activity despite being marketed as a café/bistro
-
1. We are a historic residential dwelling (Circa 1439 with a Grade 2 * listing). It is believed to be one of the two oldest buildings in the village. The situation of the applicant is a single commercial enterprise surrounded by residential properties.
 2. Buntens Barn (the applicant site) which lies immediately to the North and adjacent to us (our immediate neighbour) has a Grade 2 listing (see photo attached)
 3. The properties are wooden built with some brickwork. We share a thin party wall made from historic materials in the most part in respect of the ground floor and first floor of both buildings. They are joined at the hip to the north by way of party Walls. Our windows that face the road are crittle and do not easily keep out road noise or persons talking outside the front of the property. Planning prohibits us from changing these to double glazed units.
 4. Previously (before and during our occupancy of over 12 years) Buntens Barn has been used as commercial offices. With the consolidation of planning changes in 2020 in order to allow **main town** high streets to thrive and have flexibility a new classes schedule for planning was provided (Class E). Clearly the proposed Café use is within its planning use. The high street is predominantly residential. The use will be as a café or bistro. It not proposed that it will be a pub or bar. Accordingly, the alcohol sales should be subservient to the service of food or snacks. This is an important element of the represented use but is not necessarily binding without conditions being imposed

5. Our understanding from the application is that the use is one of a café/bistro- that is the applicants objective and described as such in their application - note that the standard opening times in the application are **8.30am-23.30pm** with alcohol available from **11am-11pm seven nights a week**. There could be further noise outside these hours for cleaning and preparation for business

Our Position- objections and concerns

1. From the outset, we express the view that if the use is as a true café, we have no objection in principle to the serving of alcohol with food within reasonable opening hours so that
 - a. Our residential amenity is not prejudiced
 - b. Our “quiet enjoyment” and right to a quiet life (see Public Nuisance later) in its widest sense is not compromised or prejudiced- note however,
 - the standard opening times aforesaid
 - That entry and exit will be “*staggered*” (as described in the application) This is unlikely in a private event scenario where patrons could be leaving after 23.30 with associated noise
 - Disposal of waste could be at 7am or after 23.00 (see application) which at a could be noise causing
 - That there will be noise emanating from the premises internally and externally
 - c. That it abides by the laws and regulations that affect and govern its planning status, building regulations and promote, not distract from the objectives under the Uttlesford Licensing Policy (note Building regulations as to noise – not addressed - Building Regulations 2010 (SI 2010/2214))
2. There appears to be no consideration of noise transmission and forms of acoustic suppression that would assist in our concerns. There appears to be no survey conducted as to the impact of noise as it affects our and other residential properties
3. Our main concern relates to noise of operating in the evenings and potentially smell and traffic/parking issues- all these points are set out below-the use and availability of alcohol is a potentially aggravating factor
4. We have been advised that quiet enjoyment of our property is a Human Right under the Human

Rights Act

- a. Finally the matters set out below, in particular the failure of the applicant to Address the licencing objectives in the context of the application and an adjacent historic residential property
- b. Undertake a considered application with the widest range of licencing hours without thought of the impact on either my house and family or the local community

The main concern we have is unless reasonable and proportionate conditions are placed upon the licence at this stage, future owners could undertake a business that would require an application by us to revoke the licence granted. The committee is therefore asked to consider the application and the objections as if the café/bistro or restaurant was used to the full extent of the licence applied for, namely its worst case scenario with the present or future owners

Noise – Direct and ambient

5. The walls on the north side of property (Monks Barn) , particularly our main TV room and my daughter’s bedroom upstairs are adjacent to the barn. We can already hear activity when it was used as “the residence” during the daytime and we have concerns that music and activity during the evening will cause a noise nuisance during the evening particularly for my daughter and our quiet enjoyment of the property.
6. My sons property is adjacent to the applicants enterprise albeit one floor higher
7. My window to the front of the house is single glazed and crittle. This means that we can in addition hear people talking outside and at the bus stop. In particular when the schoolchildren meet in the morning at the bus stop and in the evening we can clearly hear them. This is for short periods only. If there were to be tables outside on the highway, this could be a permanent noise which I have concerns about particularly if alcohol is involved
8. I also have concerns that cars will park directly outside my house which will then block both sides of the road, the convention being that cars park on the west side , parking on both sides will create a safety issue. This will occur during the day and evening also creating a noise nuisance
9. People leaving late at night will inevitably create noise

The Present Application

1. The following comments are made. The application is scant on information and in the context of the above fails to promote and address all the licensing objectives contained in the Uttlesford policy

Preliminary points – technical

2. The applicant intends the applicant to be her company- Odysseos Limited, company number 13003996- she doesn't enter company name anywhere. See attached Notice.
3. The Operating schedule states that the café will be playing background recorded music but doesn't tick that box in the application re Licensable activities
4. The application doesn't specifically identify surrounding residential properties- important to highlight even those who may not object in order context is established. When referencing neighbours (***'Landlord in adjoining barn and another property on the left, no occupancy directly behind the applicants premises'***) the applicant does not mention that one of the neighbours (us) and the occupied rent barn to the rear both residential properties. We are the only residential property that shares a party wall.
5. The café itself looks a moderate size but the committee would need to consider what max customers could amount to as the congruence to our home will be on ground and mezzanine levels and in the application no mention is made of maximum occupancy. Note the size of the kitchen.
6. The applicant does state that the landlord- freeholder lives to the left of the property but fails to mention that in fact he lives elsewhere most of the time- see the note on his front door- attached. There is no evidence of occupancy or max occupancy in the evenings
7. The application does not contain any restrictions. It is applied for the basis of a 7 day opening from 11am to 23.00 regarding the sale of alcohol. This does not address the issue of the alcohol being dominant or subservient to the main alleged trade namely that of a café rather than a pub or bar. The panel is reminded that the application itself states

"... Private Hire, no late opening"

8. No details are provided as to the storage of alcohol
9. As to staffing there are no details of the intended staffing or details of training- with the hours proposed then the applicant will have to employ usually young minimum wage persons to save money and such staff not likely to be great at customer management. How will they be supervised as it is unlikely that the applicant herself as the DRO will be in attendance all the proposed hours as applied for and presently there is no "operating manual" provided as evidence in support of the application

10. The chime entry system can clearly be heard by us even whilst works are being carried out. The applicant has confirmed that this will not be operative when the café opens as she recognizes the obvious noise issue. The committee should have a more detailed particularization of the applicants view of likely patronage, maximum covers and the concomitant level of staffing to deal with serving, cooking, cleaning and reception facilities. As the chime entry system will now not be operative as a “warning of customers”- how will the staff know a customer has entered. The proposed use of a chime entry system with the reason provided indicates a possible minimum staffing with front of House rather short of staff

The licencing objectives

11. There are four objectives to be met (Para 1.5)- it is the public nuisance objective that is offended and not supported
- the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm
12. The policy (para 1.6) states that the onus is on the applicant to provide appropriate evidence that the objectives have been satisfied. The evidential burden is on the applicant to evidence **(in their operating schedule)** the promotion and satisfaction of the objectives not for us to prove otherwise. The evidential test must be on the balance of probabilities and the committee must exercise any discretion on accordance with public law principles in accordance with **Associated Picture House v Wednesbury Corporation**
13. As a reminder **Associated Provincial Picture Houses Ltd. v Wednesbury Corporation [1948] 1 KB 223** is an English law case that sets out the standard of unreasonableness of public-body decisions that would make them liable to be quashed on judicial review, known as Wednesbury unreasonableness.
14. Para 1.6 is referred to as follows – embolden in red for emphasis

*In respect to the promotion of each of the four licensing objectives, if representations are received from responsible authorities or others **applicants should provide appropriate evidence to the Licensing Authority that suitable and sufficient measures, as detailed in their operating schedule, will be implemented and maintained, relevant to the individual style and characteristics of their premises and events.** Applicants should also consider whether additional measures will be taken on an occasional or specific basis such as when a special event or promotion is planned, which is intended to, or likely to attract, larger audiences.*

15. Para.2.2 and 2.4 places an obligation on the applicant to consider following a risk assessment any control measures to promote the licencing objectives. No such evidence is produced in the application that demonstrates such a consideration or refers to any objective risk assessment
16. The present application and operating schedule has not addressed the obvious concerns of parking, noise, smell, compliance with building regulations as to safety in the context of the material change of use
17. Para 2.6 has not been addressed save in a cursory way. No evidence of the type of training, type of instruction, essential control measures, adoption of best practices is dealt with by objective supporting evidence – the applicant has not apparently run this type of operation before and appears it is essential that she demonstrates that both she and any staff can satisfy Para 2.6- the word in of this Para is clear **“these elements specifically considered and addressed within the applicants operating schedule”**
18. Para 2.7- this deals with occupancy levels. This has not been addressed in the application – however in an exchange of correspondence (part extracted below) It appears that the occupancy level could be capped at 40-50 indoors and maybe 3 tables (of 4?) outdoors. This is a significant number of individuals seeking to be served alcohol of an evening which in itself causes potential issues re noise and possibly poor behavior following alcohol consumption – it seems that to achieve its most profitable commercial objective the applicant requires as many person eating and drinking as possible. Bearing in mind the size of the kitchen area (very small) it seems that there is real risk of the premises becoming a part bar/pub rather than its stated use of a café/bistro. Once again the policy states **“ the issue of occupancy capacity to be considered and addressed where appropriate within the applicants operating schedule”**- Presently this is absent.
19. Para 2.9 deals with “special events” where capacity could be exceeded – again the application fails to detail the position when the café is opened for a private function of an evening and how capacity will NOT be exceeded. The application fails to offer any assistance in this regard

Prevention of Public Nuisance

20. Para 5.1 and 5.2 requires the prevention of public nuisance to be addressed and promoted. In particular at Para 5.2 it is clear that the issues of noise, light, odour, litter etc are relevant where these matters **“impact on those living, working or otherwise are engaged in normal activity”**
21. If there is any risk in respect of public nuisance which must be interpreted in its **“widest sense”** then additional controls or conditions on licencing hours may be proportionate and appropriate – this is really the main issue in this objection and due regard must be given by the licensing committee
22. Para 5.5 highlights the balance that requires resolution, namely and for example 30 persons leaving the venue at say 11pm at night after having been drinking. Such noise would likely affect our household for the reasons provided (cittle windows etc) bearing in mind three of the bedrooms are on the high street and one specifically adjacent to the exit door (albeit first floor). The Para accepts that residents (us) have **“the right of residents to peace and quiet”**

23. None of the factors or controls at Para 5.7 have been addressed in any way in the application.

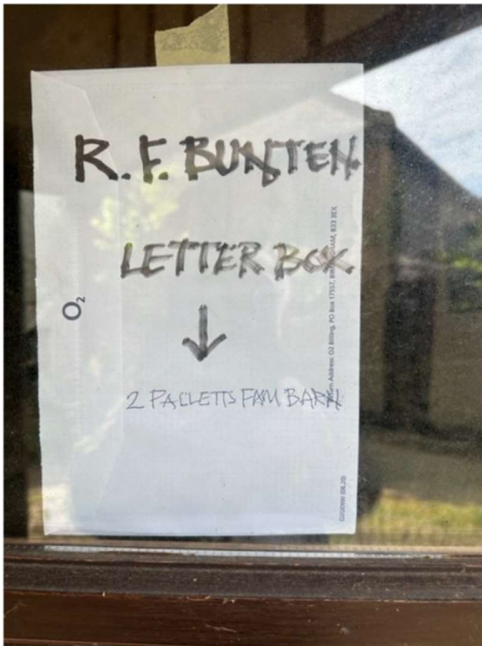
Conclusion

1. It is unclear what type of operation is ultimate operation is actually envisaged. Is it food led or alcohol led (again note the size of the kitchen) It appears to be a café/bistro and on the basis of the present application this could be open **15 hours a day, seven days a week** with alcohol being sold for **12 hrs a day**
2. It is unclear whether alcohol will become the dominant selling product of an evening bearing in mind food appears to be stopping at 4pm. Will this morph into a pub or bar which has significant alternative impact on the local community and my family as resident neighbors. It is noted that the kitchen area is very small and this suggests that the focus of the sales may be on alcohol.
3. The footfall which creates noise and the transmission of noise between the party wall simply has not been considered or addressed – no impact survey has been even thought about let alone conducted.
4. The requirement of a seven day a week, 11am – 11pm licence suggests the potential for what may be acceptable community activity during the working day to be unacceptable at night time. Alcohol will inevitably create activity, laughing, arguments (joking or otherwise), footfall which albeit acceptable during the working day is unacceptable to my family in particular and to other local residents.
5. Tables will encroach onto the public highway. There is a small section of the pavement that belongs to the freeholder but not enough to have tables and chairs upon Note the congregation of schoolchildren by the bus stop that is immediately outside Buntens Barn by way of example how noise can transmit even during the day.
6. Most importantly, once the licence is granted it is transferable and even with the assurances provided by the applicant there are presently no restrictions or conditions on the applied for licence that would temper the issue of noise on future owners of this enterprise
7. By way of a compromise we are content to consent to a licence with conditions subject to all concerns raised being addressed and noise not being a practical issue. A reasonable and proportionate approach would be
 - a. Licence between Midday – 5pm
 - b. Licence between Midday to 9pm three nights a week for private functions only
 - c. Alcohol to be subservient and in addition to food sales
 - d. Waste disposal between 9am-6pm
 - e. Ambient music only (no live music) so that it cannot be heard in our house

8. The applicants position is that she will voluntarily restrict the use – however as the committee will be aware it is the licence that dictates the ability to sell alcohol and an unscrupulous owner could cause our lives a misery

Andrew Blatt and Sharon Bonnington

Enclosures





1. Evidence that landlord lives elsewhere most of the time



2. Photo showing the proximity of the front door and building to our house

| Which premises licence application are you commenting on? | |
|--|--------------|
| Premises name | Buntens Barn |
| Building and street | High street |
| Building and street 2 | |
| Town or city | Newport |
| Postcode | Cb113pe |

| What is your name? | |
|---|--|
| Full name | Clare samson |
| What is your address for correspondence? | |
| Building and street |  |
| Building and street 2 | |
| Town or city | |
| Postcode | |
| Your telephone number | |
| What is your email? | |
| Email address |  |
| Who are you? | |
| I am a: | local resident |
| If you answered 'other', please give details | |

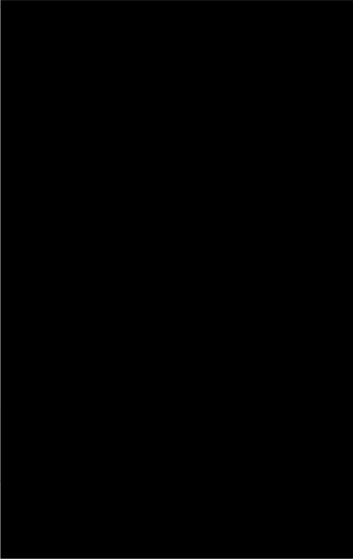
| Do your comments relate to one of the licensing objectives? |
|--|
| <p>For your comments to be valid, they must relate to one of the 4 licensing objectives. These are either:</p> <ul style="list-style-type: none"> • the prevention of crime and disorder • public safety |

| | |
|---|--|
| <ul style="list-style-type: none"> • the prevention of public nuisance • the protection of children from harm | |
| I can confirm my representation meets one of the 4 licensing objectives | Yes |
| Do you want to make a representation under the prevention of crime and disorder? | |
| I want to make a representation under the prevention of crime and disorder | No |
| If you are making a representation under the prevention of crime and disorder, please state why. | |
| Do you want to make a representation under public safety? | |
| I want to make a representation under public safety | No |
| If you are making a representation under public safety, please state why. | |
| Do you want to make a representation under the prevention of public nuisance? | |
| I want to make a representation under the prevention of public nuisance | Yes |
| If you are making a representation under the prevention of public nuisance, please state why. | I think the new cafe sounds lovely and I look forward to holding my book club meeting and meeting my PTA friends there. We don't have anything like this in the area and it will be a real asset to Newport. |
| Do you want to make a representation under the protection of children from harm? | |
| I want to make a representation under the protection of children from harm | No |
| If you are making a representation under the protection of children from harm, please state why. | |
| Comments | |
| Your may give any additional positive or negative comments about the | I really hope that Uttlesford approve this application and support this new small business. There is nothing like |

application, below but they will not be considered by the committee

this in the area and it benefit the area. It's great to have something that we can access by train too.

| Which premises licence application are you commenting on? | |
|---|----------------|
| Premises name | Kappa House |
| Building and street | High Street |
| Building and street 2 | Newport |
| Town or city | Saffron Walden |
| Postcode | cb11 3pe |

| What is your name? | | |
|--|--|--|
| Full name | Neil Hargreaves | |
| What is your address for correspondence? | | |
| Building and street |  | |
| Building and street 2 | | |
| Town or city | | |
| Postcode | | |
| Your telephone number | | |
| What is your email? | | |
| Email address | | |
| Who are you? | | |
| I am a: | local resident | |
| If you answered 'other', please give details | | |

| Do your comments relate to one of the licensing objectives? |
|---|
| For your comments to be valid, they must relate to one of the 4 licensing objectives. These are either: <ul style="list-style-type: none"> • the prevention of crime and disorder • public safety |

| | |
|---|--|
| <ul style="list-style-type: none"> • the prevention of public nuisance • the protection of children from harm | |
| I can confirm my representation meets one of the 4 licensing objectives | No |
| Do you want to make a representation under the prevention of crime and disorder? | |
| I want to make a representation under the prevention of crime and disorder | No |
| If you are making a representation under the prevention of crime and disorder, please state why. | |
| Do you want to make a representation under public safety? | |
| I want to make a representation under public safety | No |
| If you are making a representation under public safety, please state why. | |
| Do you want to make a representation under the prevention of public nuisance? | |
| I want to make a representation under the prevention of public nuisance | No |
| If you are making a representation under the prevention of public nuisance, please state why. | |
| Do you want to make a representation under the protection of children from harm? | |
| I want to make a representation under the protection of children from harm | No |
| If you are making a representation under the protection of children from harm, please state why. | |
| Comments | |
| Your may give any additional positive or negative comments about the application, below but they will not be considered by the committee | I live opposite. The applicant has taken the trouble to speak with the neighbours, including me. I support the application and can see no problem with it meeting the four requirements. This is a mixed residential and commercial area, including shops, a restaurant and garage business. The commercial part has been in decline for decades and this will help reverse a little of that |

APPENDIX F

Kappa House - Cafe and Bistro

My vision for Kappa House is to run a friendly, local cafe and bistro which provides breakfasts, light lunches, sharing platters, cheese boards, afternoon teas and drinks in a relaxed, laid-back environment. I plan to use locally sourced products, where possible, and support other businesses in the area.

I would like the Cafe and Bistro to be a community space; supporting local groups to run their parent meetings, book clubs and other events. Newport is one of the fastest growing villages in Uttlesford and I would like families and groups to have somewhere to be able to sit and enjoy a relaxed bite to eat together with a drink should they choose. I also plan on helping to create jobs in the community and upskill young people - by providing casual opportunities to earn money and gain experience.

I intend to have ambient background music only and will be getting the appropriate PRS licence.

During the month of May, and following my licencing application, I have engaged with Mr Blatt and his wife Ms Bonnington on several occasions to work together to make my licencing application amenable to them.

However, despite numerous concessions on my side and me approaching conversations with openness and honesty, Mr Blatt has formalised our discussions and has unfortunately subjected me to what I believe is a vexatious email campaign. I feel they have used their professional experience (they are both lawyers) in an attempt to intimidate and bully me into making decisions which will impact on my business. This has had a negative effect on my mental health and has caused a lot of anxiety.

It is my opinion that many of their objections are because they are opposed to the opening a Cafe and Bistro - and not the licence itself. I don't believe the premises licence will have undue additional impact on any of the issues they have raised. I have also explained that my opening hours are not dictated by licencing hours and, therefore, are irrelevant to some of their objections. It is worth noting that they have purchased their house in the knowledge that they were buying it next door to commercial property, which is open to change of use.

I decide to stop engaging with Mr Blatt - and to leave the decision to the Committee - after a final aggressive email onslaught (7 lengthy emails in one day), which has left me shocked and upset.

Despite this, I stand by my commitment to being a good citizen and neighbour and am happy to agree to add the following voluntary conditions/changes to my licence which I believe are fair and reasonable:

Licensed between:

- Mondays - no licencing
- 11.00 – 21.00 on the days Tuesday, Wednesday, Sunday

- 11.00 – 22.00 on the days Thursday, Friday, Saturday
- Limit on large private functions to 3 x per week
- Ambient background music only
- No patrons are to use any outside tables and chairs between the hours of 20.00 and closing time on any day, except during the summer months (June - September) when this will extend to 21.00
- I will display a clear and legible notice asking customers to respect neighbouring properties whilst leaving, at the main exit of the premises.
- Disposal of glass bottles will not take place between the hours of 21:00-08:00 on any day. (Bin collection may fall out of these hours)
- I will remove the door chime on the front door which causes a noise nuisance to the neighbours.

I appreciate your time taken to consider these conditions.

Kay Odysseos

Good morning,

Subject to the provision of a Personal Licence to the proposed designated premises supervisor, we have no representations to make for this application.

Kind regards



Netty Bryant - Licensing Officer Braintree and Uttlesford

☎ 101 (Ext: 406357) 📞 07817 155455

✉ licensing.braintree.and.uttlesford@essex.police.uk

📍 Braintree Police Station | Blyths Meadow | Braintree | CM7 3DJ

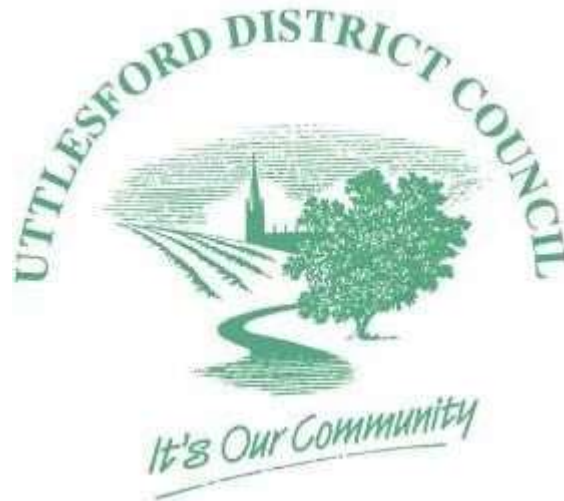
APPLICATION SUMMARY BELOW

Application View Form

| | |
|----------------------------|---|
| Licence | L4636583, BUNTENS BARN, Essex, BUNTENS BARN HIGH S |
| Application Type | Premises Licence |
| Created By | PSE 42080865 Paul Norman - 03/04/2023 10:32 |
| Application Act | Licensing Act 2003 |
| Applicant | ODYSSEOS LIMITED, THE PANTILES ROYSTON ROAD, WEI |
| Application Details | Premises Licence application - sale by retail of alcohol for consu Sun. Proposed DPS Kay ODYSSEOS. |
| Licensing Authority | Uttlesford District Council |

Paul Norman 80865
 Licensing Clerk
 Essex Police Licensing Team (Alcohol)
 Braintree Police Station
 Internal Ext 406362
 External Direct Number: 01245 452035
 E-mail: licensing.applications@essex.police.uk
 Website: www.essex.police.co.uk

APPENDIX H



STATEMENT OF LICENSING POLICY

2017-2022

If you require this information in any other format or language please contact the Licensing Department on 01799 510613 or at licensing@uttlesford.gov.uk

STATEMENT OF LICENSING POLICY

1.0 INTRODUCTION

Introduction

- 1.1** This is the fifth Statement of Licensing Policy produced by Uttlesford District Council under the Licensing Act 2003, Since the adoption of the third statement the Act has been amended. The amendments expand the list of responsible authorities; extends the right to make representations with regard to applications and to seek reviews; reduces the evidential burden on licensing authorities by permitting them to take steps which they consider “appropriate” to the promotion of the licensing objectives rather than “necessary” for that purpose and amend the law relating to Temporary Events Notices. References in this statement to “the Act” are references to the Act as amended. This Statement sets out the general approach the Authority will be taking when making licensing decisions during the five year period up to December 2022.
- 1.2** Uttlesford District Council is the Licensing Authority under the Act and is responsible for granting premises licences, club premises certificates and personal licences and acknowledging temporary events notices in the District in respect of the sale and/or supply of alcohol and the provision of regulated entertainment and late night refreshment. In doing so the Licensing Authority will carry out its functions in such a way as to promote the licensing objectives referred to at paragraph 1.4 below.
- 1.3** When applications for new or variations to licences or certificates are made the responsible authorities and others may make representations. If no representations are received a licence will be granted subject only to those conditions required by statute and those offered by the applicant in the operating schedule. If representations are received however the application must be considered by the Licensing Authority. When assessing applications in respect of which relevant representations have been received, the Licensing Authority must be satisfied that the measures proposed in the applicant’s operating schedule aim to achieve the promotion of the licensing objectives, as far as possible. Bold type refers to matters that the Licensing Authority expects to see addressed in the applicant’s operating schedule, where appropriate. Passages of text that are not in bold are provided to assist applicants to understand what the Licensing Authority is seeking to achieve, the factors that influence the achievement of that outcome and the control measures that could be implemented by the applicant to achieve that outcome. Although it is open to applicants to omit any of the suggested conditions, applicants should be aware that responsible authorities and others will scrutinize applications in the light of this policy. Failure to take account of the policy may therefore encourage representations.

- 1.4** It should be recognised that this policy covers a wide variety of premises and activities carried on in them including theatres, cinemas, restaurants, pubs, nightclubs, private members' clubs, village halls and community centres, as well as off-licences and late night food premises and vehicles selling hot food or hot drink after 11p.m. For this reason, this policy cannot detail all the factors that influence the achievement of the licensing objectives nor can this policy detail all the control measures that may be appropriate.

The Licensing Objectives

- 1.5** The Act requires the Licensing Authority to carry out its various licensing functions to promote the four licensing objectives. These are:
- The Prevention of Crime and Disorder
 - Public Safety
 - The Prevention of Public Nuisance
 - The Protection of Children from Harm
- 1.6** **In respect to the promotion of each of the four licensing objectives, if representations are received from responsible authorities or others applicants should provide appropriate evidence to the Licensing Authority that suitable and sufficient measures, as detailed in their operating schedule, will be implemented and maintained, relevant to the individual style and characteristics of their premises and events. Applicants should also consider whether additional measures will be taken on an occasional or specific basis such as when a special event or promotion is planned, which is intended to, or likely to attract, larger audiences.**

Statement of Licensing Policy

- 1.7** The Act further requires that the Licensing Authority publishes a 'Statement of Licensing Policy' that sets out the policies the Licensing Authority will generally apply to promote the licensing objectives when making decisions on applications made under the Act. Applicants should be aware that the Licensing Authority will only make decisions on applications where representations are made by relevant authorities or others.
- 1.8** This 'Statement of Licensing Policy' has been prepared in accordance with the provisions of the Act and having regard to the guidance issued under Section 182 of the Act. This Policy Statement was reviewed in July 2017,

circulated for consultation between July and October 2017 and was ratified by Full Council on 10 October 2017. It will take effect on 1 December 2017 and will remain in force for a period of not more than 5 years. It will be subject to regular review and further consultation prior to (date to be advised).

- 1.9** When making and publishing and applying its policy, the Licensing Authority must have regard to the Secretary of State's Guidance. The Licensing Authority may depart from this Licensing Policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the Licensing Objectives and if this situation arises the Licensing Authority will give full reasons for doing so.

Consultation

- 1.10** There are a number of groups who have a stake in the leisure industry, including providers, customers, residents, businesses and enforcers, all of whom have views and concerns that require consideration as part of the licensing function and promotion of the licensing objectives. These are in addition to those authorities and agencies that the Council is statutorily required to consult with in accordance with Section 5(3) of the Licensing Act 2003
- 1.11** In developing this Policy, the Licensing Authority consulted widely. Along with the statutory consultees (the Chief Police Officer for the District, the Essex County Fire and Rescue Service and ,local representative for the Director of public Health in England) and persons/bodies representative of existing licence and certificate holders, the views of Ward councillors, Town and Parish Councils, Appropriate weight and consideration was given to the views of all those who responded to that consultation process.

Links to other Strategies

- 1.12** In preparing the statement of licensing policy and this revision, the Licensing Authority has had regard to and consulted those involved in its local strategies on crime prevention, planning, transport, culture, tourism and economic development, provision of private hire vehicles and hackney carriages to ensure the proper co-ordination and integration of the aims and actions of these policies. Review and amendment of these strategies will be considered for their impact on this statement of licensing policy.
- 1.13** Further, arrangements will be made for the Licensing Committee to receive reports, when appropriate, on the needs of the local tourist economy to ensure that these are reflected in their considerations. The Licensing Committee will also be appraised of the local employment situation and the need for new investment and employment, where appropriate.

- 1.15 The Licensing Authority recognises its responsibilities under the Equality Act 2010. The impact of this policy on those sharing protected characteristics will be monitored through Uttlesford District Council's equality scheme.

Regulated Entertainment

- 1.16 Having regard to the Live Music Act 2012, Licensing Authority's Corporate plan and the International Covenant on Economic, Social and Cultural Rights (ICESCR), ratified in 1976, a diverse provision of cultural activities is welcomed for the benefit of communities. Where representations are made by responsible authorities or others the Licensing Authority will monitor the licensing of regulated entertainment, especially with regard to live music and dancing, theatrical performances, circuses, etc. to ensure that such events are promoted without unreasonable restrictions being imposed, which would discourage such events. Where representations are made the Licensing Authority will need to balance the natural concern to prevent disturbance in neighbourhoods with the wider cultural benefits, particularly the cultural benefits for children. Advice and guidance on this matter will be sought from the appropriate cultural and leisure services within Uttlesford District Council.

Applications

- 1.17 When considering applications after receiving representations, the Licensing Authority will have regard to
- the Act, and the licensing objectives,
 - Government guidance issued under Section 182 of the Act,
 - any supporting regulations
 - this statement of licensing policy
- 1.18 This does not however undermine the rights of any person to apply under the Act for a variety of permissions nor does it override the right of any person to make representations on any application or seek a review of a licence or certificate where they are permitted to do so under the Act. Where such representations or a request for a review is made the application or review will be considered on its individual merits.
- 1.19 When following the receipt of representations the Licensing Authority is considering any application, it will avoid duplication with other regulatory regimes, so far as possible, and does not intend to use the licensing regime to achieve outcomes that can be achieved by other legislation. In particular, its

licensing functions will be discharged separately from its functions as the local planning authority. **However, applications for premises licences for permanent commercial premises should normally be from businesses with appropriate planning consent for the property concerned.** (Other permissions may be applicable to licensed premises and applicants are expected to ensure that such permissions are obtained where necessary.) In some instances the conditions on a licence or certificate will be inconsistent with another consent (e.g. the closing time specified in a planning permission in respect of licensed premises may be different from that contained in the licence). In such circumstances **licence holders should be aware that the more restrictive condition is the one that applies.** Thus in the example given, if a planning permission required premises to close at 11 pm but the licence permits the premises to be open until midnight the planning permission prevails.

- 1.20 When one part of the Council seeks a premises licence from the Licensing Authority, the licensing committee and its officers will consider the matter from an entirely neutral standpoint. If relevant representations are made, for example, by local residents or the police, they will be considered by the committee on its merits. Those making representations genuinely aggrieved by a positive decision in favour of a local authority application by the licensing authority may be entitled to appeal to the magistrates' court and thereby receive an independent review of any decision made.
- 1.21 In all cases, applicants and those making representations in respect of applications to the Licensing Authority have a right of appeal to the Magistrates' Court against the decisions of the Licensing Authority.
- 1.22 **Publicity for Applications**
- The Licensing Authority wishes to ensure that those entitled to make representations are aware of applications for licences and variations. When an application is made for a premises licence or a variation to such a licence in addition to the statutory publicity given to the application the Licensing Authority will notify the Town or Parish Council for the area within which the premises are situated. The Licensing Authority will also notify all district councillors and occupants of residential premises adjoining, opposite and to the rear of properties which are the subject of such applications.
- 1.23 Guidance will be available for applicants setting out the details of the application process, having regards to the Licensing Act 2003, as amended, the regulations, statutory guidance and local practice and procedures. It should be noted that incomplete applications will not be accepted but will be returned with an explanation as to why it is incomplete.

Representations

- 1.24 The Chief Officer of Police, the Fire Authority, the Enforcing Authority for health and safety purposes, the local planning authority, the authority responsible for minimising or preventing the risk of pollution, the trading standards authority, the Children's safeguarding service, the Primary Care Trust for the District and the Licensing Authority are all known as 'Responsible Authorities'. These responsible authorities may make representations on applications, so far as they relate to the promotion of the four licensing objectives, and request reviews once licences have been granted.
- 1.25 Other parties are free to raise relevant representations. A representation would only be 'relevant' if it relates to the likely effect of the grant of the licence on the promotion of at least one of the four licensing objectives. In addition, the representation must not be frivolous or vexatious, and in the case of reviews, not repetitious. If a party making representations does not live in or carry on a business in the vicinity of the premises and is unable to demonstrate that they would be affected by any licensable activities carried on at the premises their representations may be declined as being frivolous or vexatious.
- 1.26 Where relevant representations are made, the Licensing Authority must provide copies of those representations to the Applicant. The Licensing Authority accepts that in exceptional circumstances, where there is a genuine and well-founded fear of intimidation or violence, an Interested Party may not wish for his/ her personal details to be disclosed to the applicant
- 1.27 Where the Licensing Authority consider that a relevant representation has been made and that exceptional circumstances exist, details of the name and address may be withheld from the copy of the representation that is provided to the Applicant.
- 1.28 Representations should be made within 28 days of the day after the application is made to the Licensing Authority in order to be considered. If a representation is made outside of this period, it cannot be considered.

Conditions

- 1.29 Licensing is about the appropriate control of licensed premises, qualifying clubs, temporary events and the people who manage them or hold personal licences within the terms of the Act. Where relevant representations are made, the Licensing Authority will seek to make objective judgements as to whether conditions may need to be attached to various authorisations, to secure achievement of the licensing objectives. Any conditions arising from the operating schedule or as a result of representations will primarily focus on the direct impact of the activities taking place at licensed premises on those attending the premises and members of the public living, working or otherwise engaged in normal activity in the area concerned and will cover matters that are within the control of individual licensees.

- 1.30 The Licensing Authority acknowledges that the licensing function cannot be used for the general control of the anti-social behaviour of individuals once they are beyond the direct control of the licensee of any premises concerned. However, other mechanisms may be utilised, where appropriate, to tackle unruly or unlawful behaviour of consumers when beyond the control of the individual, club or business holding the licence, certificate or authorisation concerned. These include:
- (a) planning controls
 - (b) positive measures to create a safe and clean town environment in partnership with local businesses, transport operators and other departments of the local authority
 - (c) the provision of CCTV surveillance in town centres, ample taxi ranks, provision of public conveniences open late at night, street cleaning and litter patrols
 - (d) powers of local authorities to designate parts of the local authority area as places where alcohol may not be consumed publicly
 - (e) police enforcement of the general law concerning disorder and anti-social behaviour, including the issuing of fixed penalty notices
 - (f) the prosecution of any personal licence holder or member of staff at such premises who is selling alcohol to people who are under age or drunk
 - (g) the confiscation of alcohol from children and adults in designated areas
 - (h) Use of Police and/or Local Authority powers (under the Anti-Social Behaviour Crime and Policing Act 2014) to close down instantly for 24 hours up to a maximum of 48 hours any licensed premises or temporary events on grounds of disorder or the likelihood of disorder or noise emanating from premises causing a nuisance. police and/or local authority powers to close down instantly for up to 24 hours any licensed premises or temporary events on grounds of disorder, the likelihood of disorder or noise emanating from the premises causing a nuisance
 - (i) the power of the police, other responsible authorities or a local resident or business to seek a review of the licence or certificate in question
 - (j) Action under the Violent Crime Reduction Act 2006.
- 1.31 If an applicant volunteers a prohibition or restriction in their operating schedule because their own risk assessment has determined such prohibition or restriction to be appropriate, such volunteered prohibitions or restrictions will become conditions attached to the licence, or certificate and will be enforceable as such.
- 1.32 The Licensing Authority recognises that where representations are made applications should be considered on an individual basis and any condition attached to such a licence will be tailored to each individual premises, in order to avoid the imposition of disproportionate and other burdensome conditions on those premises. Standard conditions will therefore be avoided. Conditions

will be not be imposed that cannot be shown to be appropriate or proportionate for the promotion of the licensing objectives.

Delegation of Functions

- 1.33 With the exception of the approval and review of its Licensing Policy and the making of Early Morning Restriction Orders, and late night refreshment exemptions decisions on licensing matters will be taken in accordance with an approved scheme of delegation aimed at underlining the principles of timely, efficient and effective decision-making. Applications which do not attract relevant representations will be granted by officers under delegated powers. Where such representations are received the application will be determined by Members of the Licensing Committee. The Licensing Committee will receive regular reports regarding licences determined by officers under delegated powers, in order to maintain an overview of the general situation.

The Need for Licensed Premises

- 1.34 There can be confusion about the difference between “need” and the “cumulative impact” of premises on the licensing objectives. “Need” concerns the commercial demand for another pub or restaurant or hotel. This is not a matter for a licensing authority in discharging its licensing functions or for its statement of licensing policy.

Cumulative Impact of a Concentration of Licensed Premises

- 1.35 “Cumulative impact” means the potential impact on the promotion of the licensing objectives of a significant number of licensed premises concentrated in one area. The cumulative impact of licensed premises on the promotion of the licensing objectives is a proper matter for a licensing authority to consider in developing its licensing policy statement.
- 1.36 The Licensing Authority acknowledges that a concentration of licensed premises in a particular area can result in an increased number of people walking through or congregating in streets during the night with the potential impact of an increase in crime, anti-social behaviour, noise pollution and other disturbance to residents, together with an increase in littering or fouling. In such cases the amenity of local residents can be placed under severe pressure but may not be attributable to any individual premises.

1.37 The Licensing Authority will only adopt a special policy on cumulative impact if there is evidence that a significant number of licensed premises concentrated in one area are resulting in unacceptable levels of crime and disorder or public nuisance.

1.38 The Licensing Authority, having regard to the evidence currently available, considers that there is no particular part of the district causing a cumulative impact on any of the licensing objectives.

1.39 However, the cumulative impact of licensed premises in a particular area may, at a future time, on representation from residents or businesses or a responsible authority, trigger the consideration of whether any additional licences or substantial variations to existing licences, to increase such aspects as capacity or operating hours, would lead to an unacceptable saturation in an area. The onus will be on the objector to provide evidence that additional licences or the variation of existing licences will produce the cumulative impact claimed.

Late night refreshment exemptions

The provision of late night refreshment is regulated primarily because it is often linked to alcohol-fuelled crime and disorder in the night-time economy, such as at fast-food takeaways where late-night drinkers congregate. However, these safeguards may not be needed everywhere or for every type of late night refreshment business. Paragraph 2A of Schedule 2 to the 2003 Act (as inserted by the Deregulation Act 2015) gives licensing authorities powers to exempt premises, in certain circumstances, from the requirement to have a licence to provide late night refreshment.

The powers therefore allow licensing authorities to choose to apply an exemption specifically where they think it will be helpful to businesses and where there are no problems with antisocial behaviour or disorder associated with the night time economy.

The powers allow a relevant licensing authority to exempt the supply of late night refreshment if it takes place:

- a) on or from premises which are wholly situated in a designated area;
- b) on or from premises which are of a designated description; or
- c) during a designated period (beginning no earlier than 11.00 p.m. and ending no later than 5.00 a.m.).

When choosing to designate particular categories of premises as exempt, a licensing authority can only exempt types of premises set out in the regulations. These are:

- Motorway service areas;
- petrol stations;

- local authority premises (except domestic premises) unless there is an event taking place at which more than 500 people are present;
- schools (except domestic premises) unless there is an event taking place at which more than 500 people are present;
- hospitals (except domestic premises);
- community premises (church, chapel, village, parish or community hall or other similar building) unless there is an event taking place at which more than 500 people are present;
- licensed premises authorised to sell by retail alcohol for consumption on the premises between the hours of 11pm and 5am.

Licensing authorities do not have to use the exemptions at all and can continue to require all late night refreshment providers to be licensed. However, licensing authorities should consider deregulation where appropriate.

When deciding which exemption to use, if any, the relevant licensing authority should always first consider what the risks are in terms of the promotion of the licensing objectives. The late night refreshment exemptions are not made on a case by case basis and there is no recourse to bring an individual premises back into the licensing regime if there is a problem with that particular premises. In such cases the licensing authority would have to take a decision about the entire exemption and apply it across the whole area.

The Licensing Authority having regard to the evidence available at this time does not consider it necessary to make any exemptions.

Advice and Guidance

- 1.40 The Licensing Authority recognises the valuable cultural, social and business importance that premises and events requiring a licence under the Licensing Act provide and welcomes the diversity of activities that are provided by licence holders. For this reason, pre-application discussions will be encouraged to assist applicants to develop their operating schedule. The Licensing Authority, Environmental Health, Essex Police and/or Essex County Fire and Rescue Service will offer as much advice and guidance to applicants, as resources permit.
- 1.41 The Licensing Authority will also seek to liaise with applicants and/or mediate between applicants and others who may make representations, to achieve a satisfactory outcome for all involved, wherever possible and where resources permit. Where an applicant considers that mediation and liaison may be likely or probable, it is recommended that the applicant discuss his proposal with the licensing department/section and those from who they think representations are likely prior to submitting their application. Once an application has been lodged, there are statutory time scales imposed upon

the application and determination process, which restrict the opportunity for such discussions, liaison and mediation.

Reviews

- 1.42 Where possible and appropriate all Responsible Authorities will give early warning to licence holders of any concerns about problems identified at premises and of the need for improvement.
- 1.43 Responsible authorities and/or others can trigger a review of a premises licence but an evidentiary basis would be required to be presented to the Licensing Authority and would ordinarily be expected to substantiate their complaints at a hearing.
- 1.44 No more than one review from persons other than responsible authorities will be normally permitted within any 12 month period on similar grounds except in exceptional and compelling circumstances.
- 1.45 This Authority will not consider anonymous representations. However, the Licensing Authority accepts that in exceptional circumstances, a member of the public may not wish to provide their personal details to the licence or certificate holder. In those circumstances the member of the public might consider providing the relevant Responsible Authority with details of how they consider the licensing objectives are being undermined so that the Responsible Authority can apply for a review.

Enforcement

- 1.46 The Council delivers a wide range of enforcement services aimed at safeguarding the environment and the community and at providing a 'level playing field' on which businesses can fairly trade. The administration and enforcement of the licensing regime is one of these services. The Council is subject to the provisions of the Regulators Code which is designed to ensure effective and efficient public protection services. Specifically, the Licensing Authority is committed to accord with the principles of good enforcement practice by carrying out its regulatory functions in a proportionate, open and consistent manner.
- 1.47 The Council will base any enforcement action on the principles that businesses should:

- Be clear about the issues that have made enforcement action necessary
 - receive clear explanations from enforcers of what they need to do and by when;
 - have opportunities to resolve differences before enforcement action is taken - unless immediate action is needed;
 - receive an explanation of their rights of appeal
- 1.48 The Licensing Authority recognises the interests of both citizens and businesses and will work closely, with partners, to assist licence holders to comply with the law and the four licensing objectives it seeks to promote. However, proportionate but firm action will be taken against those who commit serious offences or consistently break the law.
- 1.49 The Licensing Authority will establish an enforcement protocol with Essex Police, Essex County Fire and Rescue Service, Essex County Licensing Authority Trading Standards, Environmental Health and the council's Enforcement Team on enforcement issues. This protocol will provide for the targeting of resources towards high-risk premises and activities that require greater attention, while providing a lighter touch in respect of low risk premises that are well operated. A draft of the protocol can be viewed on the Licensing Authority's website: www.uttlesford.gov.uk. Hard copies are available on request.

2.0 LICENSING OBJECTIVES

- 2.1 The following sections set out the Licensing Authority's Policy relating specifically to the four licensing objectives:
- the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm
- 2.2 In each section relating to the objectives, the Licensing Authority has defined its intended outcome (in bold type). Each section then lists the influencing factors on the achievement of that objective but, because of the wide variety of premises and activities to which this policy applies, the lists provided are not exhaustive. **Applicants should know their premises best and should consider all aspects relevant to the individual style and characteristics of their premises and events.**
- 2.3 Further, in each section, a list of possible control measures is provided, to be of assistance to applicants, but again is not intended to be an exhaustive list. Many control measures achieve more than one objective but have not necessarily been listed under each objective. Similarly, applicants need not mention a control measure more than once in their operating schedule.

- 2.4** The selection of control measures, referred to in 2.3 above, should be based upon a risk assessment of the premises, events, activities and the customers expected to attend (e.g. their age, number, etc.). Whilst the Licensing Authority cannot require such risk assessments to be undertaken or documented, (other than where required by other legislation), it considers such documentation to be good practice and a useful tool in the instruction and training of staff, as well as a sound basis for review by the licence holder, in the event of requiring to make application for variation or in response to changing circumstances/conditions at the premises.
- 2.5** Additional measures may be appropriate on an occasional or specific basis such as when a special event (e.g. popular live band) or promotion (e.g. during major sporting occasions) is planned, which is intended to, or likely to attract larger audiences and/or audiences of a different nature, and which can have a significant impact on the promotion of the licensing objectives. If representations are made the Licensing Authority will expect to see **reference to be made in an applicant's operating schedule, where applicable, to such occasions and the additional measures that are planned in order to achieve the licensing objectives.**
- 2.6** The Licensing Authority considers the effective and responsible management of the premises, instruction, training and supervision of personnel engaged on the premises and the adoption of best practice to be amongst the most essential control measures for the achievement of all the licensing objectives. **For this reason** If representations are made the Licensing Authority will expect to see, **these elements specifically considered and addressed within an applicant's operating schedule.**
- 2.7** In addition, the occupancy capacity for premises, and events as appropriate, is also considered to be an essential factor in the achievement of the promotion of the four licensing objectives, (except in respect of premises licensed for the consumption of food and/or alcohol off the premises). If representations are made the Licensing Authority will expect **the issue of occupancy capacity to be considered and addressed, where appropriate, within an applicant's operating schedule.**
- 2.8** The design and layout of premises are important in determining capacity, as is the availability and size of exits within recommended travel distances. Other factors should also be considered when assessing the appropriate capacity for premises or events. These include:
- (a) the nature of the premises or event
 - (a) the nature of the licensable activities being provided
 - (b) the provision or removal of such items as temporary structures, such as a stage, or furniture

- (c) the number of staff available to supervise customers both ordinarily and in the event of an emergency
- (d) the age of the customers
- (e) the attendance by customers with disabilities, or whose first language is not English
- (f) availability of suitable and sufficient sanitary accommodation
- (g) nature and provision of facilities for ventilation

2.9 The agreement to a capacity for premises or events should not be interpreted as a requirement to also provide permanent monitoring arrangements such as doorstaff, attendance clickers or maintenance of attendance records. The Licensing Authority recognises that the person in charge at the premises can often readily assess the capacity of premises without resort to such measures. **However,** If representations are made the Licensing Authority will expect that **where the capacity is likely to be reached (such as on known busy evenings) and particularly where a special event or promotion is planned, the applicant will be expected to detail the additional arrangements that will be put in place to ensure that the capacity of the premises is not exceeded.**

2.10 The Licensing Authority will consider applications for minor variations to premises licences, provided that the Authority is satisfied that the variation will not adversely impact on any of the licensing objectives and the Licensing Authority will consult with such of the Responsible Authorities as it deems appropriate to make such assessment.

3.0 PREVENTION OF CRIME AND DISORDER

3.1 The Council is committed to further improving the quality of life for the people of the District of Uttlesford by continuing to reduce crime and the fear of crime.

3.2 Section 17 of the Crime and Disorder Act 1998 introduced a wide range of measures for preventing crime and disorder and imposed a duty on Uttlesford District Council, Essex Police, Essex County the Licensing Authority and others to consider crime and disorder reduction in the exercise of all their duties. The Act reinforces this duty for local authorities.

3.3 The prevention of crime includes the prevention of immigration crime, and the Licensing Authority will work with Home Office Immigration Enforcement in respect of these matters.

The promotion of the licensing objective, to prevent crime and disorder, places a responsibility on licence holders to become key partners in achieving this objective. If representations are made to the Licensing Authority **applicants will be expected to demonstrate in their operating**

schedule that suitable and sufficient measures have been identified and will be implemented and maintained to reduce or prevent crime and disorder on and in the vicinity of their premises, relevant to the individual style and characteristics of their premises and events.

3.4 When addressing the issue of crime and disorder, the applicant should consider those factors that impact on crime and disorder. These may include:

- Underage drinking
- Drunkenness on premises
- Public drunkenness
- Drugs
- Violent behaviour
- Anti-social behaviour
- Illegal working

Control Measures

3.5 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule in the event that representations are received, having regard to their particular type of premises and/or activities:

- (a) Effective and responsible management of premises
- (b) Training and supervision of staff
- (c) Adoption of best practice guidance (e.g. Safer Clubbing, the National Alcohol Harm Reduction Strategy Toolkit and other voluntary codes of practice, including those relating to drinks promotions e.g. The Point of Sale Promotions published by BBPA, Security in Design published by BBPA and Drugs and Pubs, published by BBPA)
- (d) Acceptance of accredited 'proof of age' cards e.g. PASS, locally approved 'proof of age' cards e.g. 'Prove It' and/or 'new type' driving licences with photographs or adoption of industry best practice (e.g. Challenge 25 policy)
- (e) Provision of effective CCTV and mirrors in and around premises
- (f) Employment of Security Industry Authority licensed Doorstaff
- (g) Provision of toughened or plastic drinking vessels
- (h) Provision of secure, deposit boxes for confiscated items ('sinbins')
- (i) Provision of litterbins and other security measures, such as lighting, outside premises
- (j) Membership of local 'Pubwatch' schemes or similar organisations
- (k) Right to work checks on staff and retention of documents

Designated Premises Supervisor

- 3.6** Within the operating schedule for premises from which alcohol will be sold, save for certain community premises, a Premises Supervisor must be designated ('Designated Premises Supervisor' DPS). The Licensing Authority will normally expect the DPS to have been given the day to day responsibility for running the premises by the premises licence holder. Mandatory conditions under the Act impose express duties upon the DPS and the premises licence holder with regard to irresponsible drinks promotions, the pouring of alcohol into the mouth of a third party, the supply of tap water and the availability of alcoholic drinks in small measures. In addition to the DPS holding a personal licence, the Licensing Authority would strongly encourage the DPS to undergo additional training, and to have experience commensurate with the nature and style of entertainment provided and the capacity of the premises.
- 3.7** Whilst the Licensing Act 2003 requires each sale of alcohol (other than in certain community premises) to be made or authorised by a personal licence holder there is no requirement for every sale to be made by a personal licence holder or for them to be personally present at every transaction. In determining whether the real authorisation was given, the Guidance issued by the Secretary of State encourages the practice of a written authorisation to make supplies of alcohol being given by personal licence holders to persons not holding a personal licence.
- 3.8** In the case of community premises (church halls, chapel halls, village halls, parish halls, community halls or other similar buildings) run by a management committee, providing the Licensing Authority does not consider that the conditions requiring there to be a DPS and for all sales to be made or authorised by a personal licence holder appropriate for the promotion of the crime prevention objective, then these conditions can be replaced by a condition that all sales must be made or authorised by the management committee. On an application for a new licence for such premises requesting the alternative condition, if representations are made the alternative condition must be included in the licence if the Licensing Authority is satisfied that the management arrangements are adequate and it does not consider that the conditions requiring there to be a DPS and for all sales to be made or authorised by a personal licence holder appropriate for the promotion of the crime prevention objective.

4.0 PUBLIC SAFETY

- 4.1 The Licensing Authority is committed to ensuring that the safety of any person visiting or working in licensed premises is not compromised. If representations are made **applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to ensure public safety, relevant to the individual style and characteristics of their premises and events.**
- 4.2 When addressing the issue of public safety, an applicant should consider those factors that impact on the standards of public safety. These may include:
- (a) the occupancy capacity of the premises
 - (b) the age, design and layout of the premises, including means of escape in the event of fire
 - (c) the nature of the licensable activities to be provided, in particular the sale or supply of alcohol, and/or the provision of music and dancing and including whether those activities are of a temporary or permanent nature
 - (d) the hours of operation (differentiating the hours of opening from the hours when licensable activities are provided, if different)
 - (e) customer profile (e.g. age, disability)
 - (f) the use of special effects such as lasers, pyrotechnics, smoke machines, foam machines, etc.
 - (g) Compliance with the Disability Discrimination Act etc

Control Measures

- 4.3 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule, in the event that representations are received, having regard to their particular type of premises and/or activities:
- (a) Suitable and sufficient risk assessments
 - (b) Effective and responsible management of premises
 - (c) Provision of a sufficient number of people employed or engaged to secure the safety of the premises and patrons
 - (d) Appropriate instruction, training and supervision of those employed or engaged to secure the safety of the premises and patrons including the use of CCTV system
 - (e) Adoption of best practice guidance (e.g. Guide to Fire Precautions in Existing Places of Entertainment and Like Premises, The Event Safety Guide, Safety in Pubs published by the BBPA))
 - (f) Provision of effective CCTV in and around premises
 - (g) Provision of toughened or plastic drinking vessels
 - (h) Implementation of crowd management measures
 - (i) Proof of regular testing (and certification where appropriate) of procedures, appliances, systems etc. pertinent to safety

5.0 PREVENTION OF PUBLIC NUISANCE

- 5.1 Licensed premises have a significant potential to adversely impact on communities through public nuisances that might arise from their operation. The Licensing Authority wishes to proactively maintain and protect the amenity of residents and other businesses from the potential consequence of the operation of licensed premises whilst recognising the valuable cultural, social and business importance that such premises provide.
- 5.2 The Licensing Authority intends to interpret “public nuisance” in its widest sense, and takes it to include such issues as noise, light, odour, litter and anti-social behaviour, where these matters impact on those living, working or otherwise engaged in normal activity in an area.
- 5.3 Applicants need to be clear that the Licensing Authority may apply stricter conditions, including controls on licensing hours, where licensed premises are in or near residential areas and where relevant representations have been received. Conversely, premises which can demonstrate that they have effective controls and measures in place or proposed to prevent public nuisance, may be suitable for 24-hour opening.
- 5.4 In the case of shops, stores and supermarkets selling alcohol, the Licensing Authority will normally permit the hours during which alcohol is sold to match the normal trading hours during which other sales take place, unless representations are made and there are exceptional reasons relating to disturbance or disorder.
- 5.5 **The Licensing Authority does recognise that in some circumstances flexible licensing hours may help to avoid concentrations of customers leaving premises simultaneously and could reduce the potential for disorder. It also recognises that licensing hours should not inhibit the development of safe evening and night-time local economies. However, the Authority will always seek to balance their decisions with the duty to promote the four licensing objectives and the rights of residents to peace and quiet.**
- 5.6 **If representations are made applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to prevent public nuisance, relevant to the individual style and characteristics of their premises and events.**
- 5.7 When addressing the issue of prevention of public nuisance, the applicant should consider those factors that impact on the likelihood of public nuisance. These may include:

- (a) the location of premises and proximity to residential and other noise sensitive premises, such as hospitals, hospices and places of worship
- (b) the hours during which the licensable activities will be carried out particularly between 23.00 and 07.00
- (c) A “wind down period” between the end of the licensable activities and closure of the premises the nature of activities to be provided, including whether those activities are of a temporary or permanent nature and whether they are to be held inside or outside premises
- (d) the design and layout of premises and in particular the presence of noise limiting features
- (e) the occupancy capacity of the premises
- (f) the availability of public transport
- (g) A last admission time

5.8 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule, in the event that representations are received, having regard to their particular type of premises and/or activities:

- (a) Effective and responsible management of premises
- (b) Appropriate instruction, training and supervision of those employed or engaged to prevent incidents of public nuisance, e.g. to ensure customers leave quietly
- (c) Control of operating hours for all or parts (e.g. garden areas) of premises, including such matters as deliveries and clearing up
- (d) Provision of effective CCTV in and around the premises
- (e) Adoption of best practice guidance (e.g. Good Practice Guide on the Control of Noise from Pubs and Clubs, produced by Institute of Acoustics, Licensed Property: Noise, published by BBPA)
- (f) Installation of soundproofing, air conditioning, acoustic lobbies and sound limitation devices
- (g) Management of people, including staff, and traffic (and resulting queues) arriving and leaving premises
- (h) Liaison with public transport providers
- (i) Siting of external lighting, including security lighting
- (j) Management arrangements for collection and disposal of litter
- (k) Effective ventilation systems to prevent nuisance from odour

6.0 PROTECTION OF CHILDREN FROM HARM

6.1 The protection of children from harm is a most important issue. While it is hoped that family friendly premises will thrive, the risk of harm to children remains a paramount consideration when determining applications.

6.2 The general relaxation in the Licensing Act giving accompanied children greater access to licensed premises is a positive step, aimed at bringing

about a social change in family friendly leisure. Clearly this relaxation places additional responsibilities upon licence holders. However, it is also recognised that parents and others accompanying children also have responsibilities.

6.3 The protection of children from harm includes the protection of children from moral, psychological, and physical harm and in relation to the exhibition of films, or transmission of programmes or videos, this includes the protection of children from exposure to strong language and sexual expletives. In certain circumstances children are more vulnerable and their needs will require special consideration. Examples would include topless bar staff, striptease, lap, table or pole dancing, performances involving feigned violence or horrific incidents, feigned or actual sexual acts or fetishism, or entertainment involving strong and offensive language. This vulnerability includes their susceptibility to suggestion, peer group influences, inappropriate example, the unpredictability of their age and the lack of understanding of danger.

6.4 The Licensing Authority considers that there should be no presumption of giving or preventing children's access to licensed premises. The Licensing Authority will rarely impose complete bans on access to children. If representations are made then in exceptional circumstances, conditions restricting access or excluding children completely may be considered appropriate. Where no licensing restriction is appropriate, admission of children will remain entirely a matter for the discretion of the individual licensee or club, or person who has given a temporary event notice.

6.5 If representations are made **applicants will be expected to demonstrate in their operating schedule that suitable and sufficient measures have been identified and will be implemented and maintained to protect children from harm, relevant to the individual style and characteristics of their premises and events.**

6.6 Whilst children may be adequately protected from harm by the action taken to protect adults, they may also need special consideration and no policy can anticipate every situation. When addressing the issue of protecting children from harm, the applicant should consider those factors that impact on harm to children. Areas that will give particular concern in respect of children include:

- (a) where entertainment or services of an adult or sexual nature are commonly provided
- (b) where there have been convictions of members of the current staff at the premises for serving alcohol to minors or with a reputation for underage drinking
- (c) with a known association with drug taking or dealing
- (d) where there is a strong element of gambling on the premises, and

- (e) where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.

Control Measures

6.7 The following examples of control measures are given to assist applicants and are considered to be amongst the most essential that applicants should take account of in their operating schedule, in the event that representations are received, having regard to their particular type of premises and/or activities. These examples can be adopted in any combination:

- (a) Effective and responsible management of premises
- (b) Provision of a sufficient number of people employed or engaged to secure the protection of children from harm
- (c) Appropriate instruction, training and supervision of those employed or engaged to secure the protection of children from harm
- (d) Adoption of best practice guidance (Public Places Charter, The Portman Group Code of Practice on the Naming, Packaging and Promotion of Alcoholic Drinks)
- (e) Limitations on the hours when children may be present, in all or parts of the premises
- (f) Limitations or exclusions by age when certain activities are taking place
- (g) Imposition of requirements for children to be accompanied by an adult
- (h) Measures to ensure children do not purchase, acquire or consume alcohol
- (i) Measures to ensure children are not exposed to incidences of violence or disorder
- (j) Acceptance of accredited “proof of age” cards and/or “new type” driving licences with photographs

Film Exhibitions

6.8 In the case of film exhibitions, If representations are made, the Licensing Authority will expect licence and certificate holders and those who have given notice of a temporary event within the terms of the 2003 Act to implement measures that restrict children from viewing age-restricted films classified according to the recommendations of the British Board of Film Classification or the Licensing Authority. In the case of a film exhibition that has not been classified, the Licensing Authority will expect the licensee not to permit children to view the film unless it has been approved by the Licensing Authority applying British Board of Film Classification standards.

- 6.9** The Licensing Authority expects that when a licensable activity is held exclusively for children and young persons, that there will be enough staff available who have undertaken an enhanced disclosure check with the DBS, to ensure the safety of those children. This does not require each member of staff to have undergone this level of check, but the Licensing Authority expects that there should be sufficient members that have, who are then able to supervise others, e.g there will be one person at the main entrance to the premises who has been subject of advanced disclosure responsible for supervising the searching and checking of children by those who have not.

7. TEMPORARY EVENTS

- 7.1. Certain temporary events are not required to be licensed but can be notified to the Licensing Authority using the Temporary Event Notice procedure. However, depending on the nature and location of such events, these can have serious crime and disorder and/or public nuisance implications. Organisers of these events are encouraged to submit their notification as soon as reasonably practicable to enable the police, environmental health, and the Licensing Authority to work with them to identify and reduce the risk of crime and disorder.
- 7.2. There are 2 categories of temporary event, “standard temporary events” and “late temporary events”.
- 7.3. A standard temporary events notice must be served at least 10 working days before the event is to take place. Organisers of these events should be aware that if a counter notice is served this has the effect of preventing the event from going ahead unless the counter notice is overturned on appeal. The appeal process is likely to take several months and unless the standard temporary events notice is served well in advance of the proposed event there may not be sufficient time for an appeal to be brought.
- 7.4. A late temporary event notice may be served between 5 and 9 working days before the event. Organisers of these events should be aware that in the event of a counter notice being served the event may not go ahead There is no right of appeal against a counter notice in response to late temporary events notice.
- 7.5. Event organisers should also be aware that either the police or the council’s Environmental Health Department can object to temporary events notice (either a standard or late notice) on the basis that to permit the event to go ahead would undermine **ANY** of the licensing objectives. Where such an objection is received in respect of a late temporary events notice the Licensing Authority must serve a counter notice and the event cannot take place. Where a counter notice relates to standard temporary events notice then the Licensing Authority must hold a hearing in order to

determine the issue. At a hearing into objections to a standard temporary events notice any conditions on a premises licence or club premises certificate may be attached to the temporary events notice if the Licensing Authority consider it appropriate for the promotion of the licensing objectives unless the conditions would effectively prevent the event going ahead

- 7.6. If TENs must be made with the minimum amount of permitted notice given, it must be understood that the requirements for 5 or 10 clear working days does not include the day the notice was received or the day of the event. If the period includes a bank holiday the notice must be extended by 1 working day for each bank holiday. The Council has no ability to waive or reduce the legal notification periods.

8. THE ROLE OF THE LICENSING AUTHORITY AS A RESPONSIBLE AUTHORITY

- 8.1. As a responsible authority the Licensing Authority may make representations on applications for the grant or variation of a premises licence or club premises certificate and may also seek a review of a licence or certificate
- 8.2. Without imposing any limitations on its power to make such representations or to call for a review it is the view of the Licensing Authority that the other responsible authorities are generally better placed to determine whether representations are appropriate or whether a review should be called for. The Licensing Authority is therefore likely to exercise its powers in the capacity of a responsible authority only in exceptional circumstances. This in no way inhibits the right of the other departments of the Council which are responsible authorities in their own right (namely Environmental Health and Planning) to make representations or to apply for reviews if they consider it appropriate to do so
- 8.3. To ensure that the Licensing Committee are able to conduct a hearing impartially and to reach a conclusion on its merits the power of the Licensing Authority to make representations and to seek reviews has been delegated to the Licensing Enforcement Officer.

9. PERSONAL LICENCES

- 9.1 Much of the foregoing policy relates to premises licences and club premises certificates. However, the Licensing Authority will also be responsible for issuing personal licences authorising individuals to supply alcohol or to authorise the supply of alcohol, in accordance with a premises licence.

9.2 Provided that an applicant fulfils the requirements of Section 120 (2) (a), (b) and (c), of the Act, a licence will be granted unless the applicant has a relevant conviction or a foreign conviction as defined in the Act. In the event of such a conviction, the application will be referred to the Police, and if the Police give an objection notice, a hearing will generally be held.

Whilst each application and objection will be considered on its merits, the application will normally be rejected if the Licensing Authority considers this appropriate for the crime prevention objective.

9.3 From 6 April 2017 the Licensing Authority has the power to revoke or suspend personal licences where they become aware of relevant conviction, foreign offence, or civil penalties for immigration matters. In making their decision the Licensing Authority will have regard to the crime prevention objective

9.4 From the 1st of April 2015 the requirement to renew a personal licence has been removed. As a result of that amendment a personal licence will no longer have an expiry date.

9.5 The Immigration Act 2016 requires that personal licences may only be granted to individuals if they have provided evidence of their lawful immigration status and proven their eligibility to undertake work relating to the carrying on of licensable activity in line with the requirements of the legislation and guidance. Licences issued after 6 April 2017 automatically lapse if and when the licence holder's lawful leave or permission to work ends.

APPENDIX (Outline of the District)

Uttlesford is a rural area in northwest Essex and is geographically the second largest district in the County. It has a population of approx. 85100 (2015). There are four main centers of population, Great Dunmow, Saffron Walden, Stansted and Thaxted. The remainder of the district consists of numerous villages and hamlets. In the south of the District is Britain's fourth largest airport, Stansted. A survey carried out for the Mail in 2014 stated that Uttlesford was in the top 10 rural places to live in Britain. Its pleasant rural setting attracts many visitors from day trippers to those staying for longer periods many of whom will make use of licensed facilities within the district.

Currently there are 306 premises within the District licensed to sell alcohol for consumption on and/or off the premises. Of these premises 76 are on sales only, 54 for off sales only, 144 authorize sales both on and off the premises and 32 that do not permit the supply of alcohol. In addition there are some bars airside at the airport which are not subject to the Licensing Acts by virtue of government designation.